

Unified Command System in Disaster Management



IEMC - Saturday, May 20st, 2017

Anwar Al-Awadhi, MD, MPH, FACEP

Department of Emergency Medicine

MKH- State of Kuwait

Disaster Medicine

over view

- ∞ **Disaster** : is disruption of the functioning of a region with human, material, economic or environmental loss and impacts that exceeds the resources to cope and recover from the event.
- ∞ It is an inappropriately managed risk of hazards and vulnerability.

Disaster Medicine

over view - continue

- ⌘ **Vulnerability:** is the inability of a system to withstand the effects of a hazard.
- ⌘ **Hazard:** is a situation that poses a level of threat to life, health, property, economy or environment.
- ⌘ **Surge Capacity:** the ability to manage a sudden, unexpected increase in patient volume that would otherwise severely challenge or exceed the current capacity of the health care system.

Disaster Medicine over view - continue

- ☞ **Mass Casualty Incident (MCI)** : is any incident in which emergency medical services resources are overwhelmed by the number and severity of casualties.



MCI at Paris

Friday, Nov 13th, 2015

- ∞ At 21:16 CET three suicide bombers struck outside the Stade de France in Saint-Denis. This was followed by several
- ∞ Mass shootings, and suicide bombings, at cafés and restaurants.
- ∞ Hostages at Bataclan theatre
- ∞ Death of 130 people, 368 were injured, 100 seriously.↓

MCI Time Line

- ☞ **21:16** - First suicide bombing near the Stade de France and the 2nd at **21:19**.
- ☞ **21:25** - Shooting at the rue Bichat, then at rue de la Fontaine-au-Roi at **21:36**.
- ☞ **21:36** - Shooting at the rue de Charonne. At **21:40** - Suicide bombing on boulevard Voltaire.
- ☞ **21:40** – Siege of the Bataclan theatre and shooting begins
- ☞ **21:53** – Third suicide bombing near the Stade de France.
- ☞ **Nov 14th at 00:20** – Security forces enter the Bataclan. The Siege ends at **00:58**.

Casualties

- ☞ The attackers killed 130 victims and injured between 352 and 368.
- ☞ ~80 to 99 taken to hospital in serious condition.
- ☞ Of the dead, 89 died at the Bataclan theatre, 19 at La Belle Équipe, 15 at Le Carillon and Le Petit Cambodge, 5 at Café Bonne Bière and La Casa Nostra, and 1 at Stade de France.



Attack Sites





Attack Simulation



Challenges in MCI Management

- ❧ Unified Command System in Disaster Management.
- ❧ Command Post at Site – Scene Safety Issue.
- ❧ Activation of ICS & HICS through EOC.
- ❧ Inter & Intra-agency Communication.
- ❧ Communication with the public.

Managing Disaster Events



Goals & Objectives

- ❧ The needs for a well established unified command system for disaster management.
- ❧ Incident Command System (ICS) functionality.
- ❧ National Incident Management System (NIMS) functionality.
- ❧ Training, education, credentialing and certification in disaster management.

Incident Management Shortcomings

- ❧ Lack of accountability.
- ❧ Unclear chains of command and supervision.
- ❧ Communication: codes and terminology.
- ❧ Lack of an orderly and systematic planning process.
- ❧ Lack of a predefined integrated inter-agency process.

Unified Command System in Disaster Management

- ∞ A systemic approach through mechanism to achieve a set of goals and objectives in situations where two or more political or functional entities have authorities and /or assets.



Unified Command

- ⌘ **Incident Commander** : single commander
- ⌘ **Unified Command** : two or more commander – shared authority mainly for large incident with multi-agency involvement



Unified Command

- ⌘ **Joint Operations Center (JOC)** : operates 24/7/365, with multiple agencies.
- ⌘ **Joint Information Center (JIC)** : interface location between the media and the PIO.



Federal Emergency Management Agency (FEMA)

- ✧ Established in 1979.
- ✧ Mitigate, prepare, respond & recover from all types of disaster events.



The Incident Command System - (ICS)

- ∞ **(ICS)**: is a standardized approach to the command, control, and coordination of emergency response providing a common hierarchy within which responders from multiple agencies can be effective.

ICS

- ∞ ICS includes procedures to select and form temporary management hierarchies to control funds, personnel, facilities, equipment, and communications.





HOSPITAL INCIDENT COMMAND SYSTEM



Comprehensive Resource Management

- Resource management and tracking includes :-
- Categorizing resources.
- Ordering resources.
- Dispatching resources.
- Tracking resources.
- Recovering resources.



ICS

Management by Objective

∞ **Incident Action Plans (IAPs) :**

∞ Working at same goals.

∞ Set operational period.

∞ Incident supervisory personnel.

Communication Integration

- ∞ Integrated voice and data communications system, including equipment, systems, and protocols.

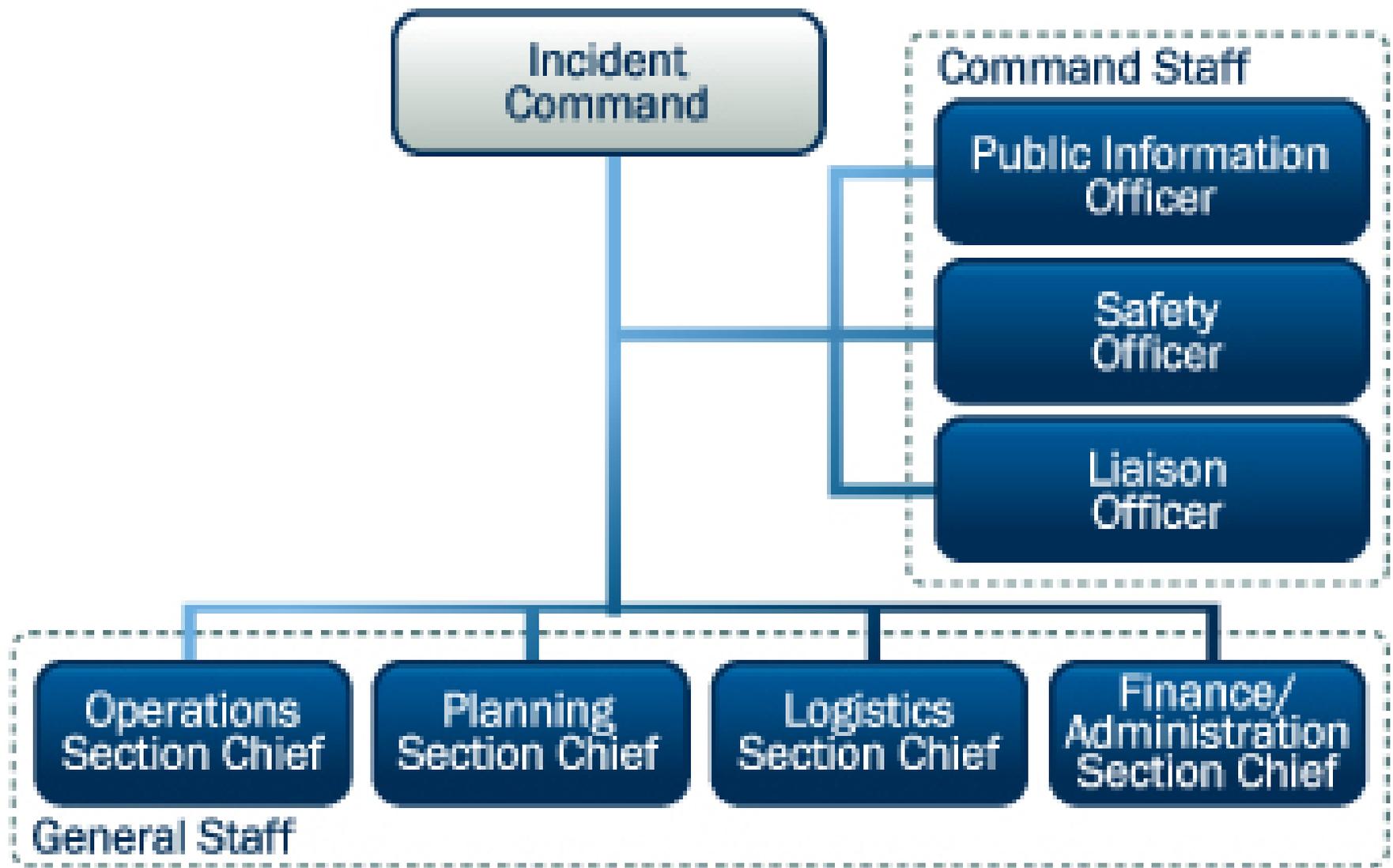


ICS in emergency and non-emergency event management

- ∞ Concerts
- ∞ Parades
- ∞ Ceremonies
- ∞ Fairs and other gatherings
- ∞ Training exercises



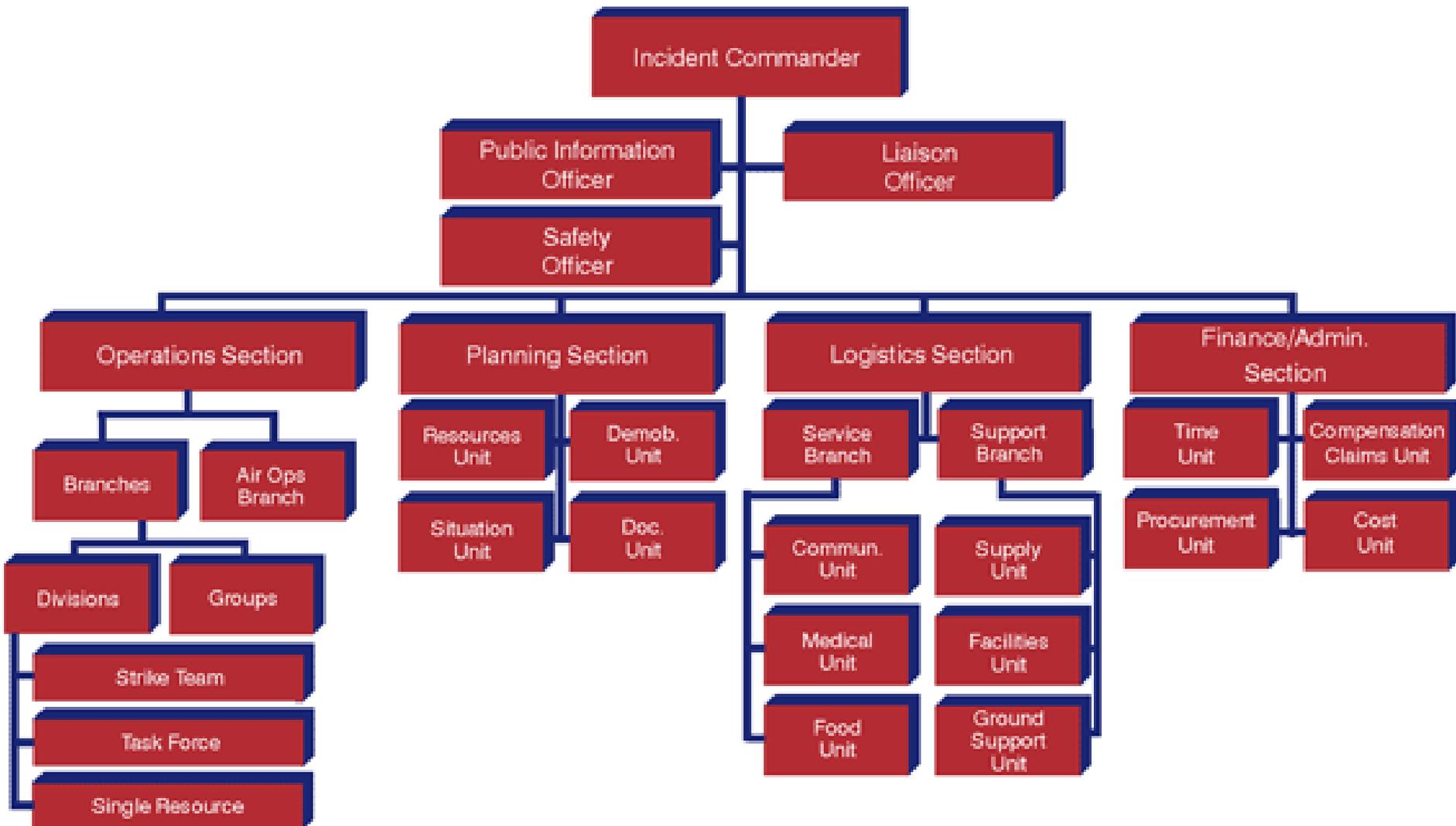
ICS Structure



ICS Framework

- ❧ Incident Commander
- ❧ Sections (Chief)
- ❧ Branch (Director)
- ❧ Division (Supervisor)
- ❧ Group (Supervisor)
- ❧ Unit, Team, Force (leader)
- ❧ Individual Resources

ICS Flexibility & Scalability



ICS

- ❧ Managed by Objective.
- ❧ Flexible & Modular Organization.
- ❧ **Span of Control:** managing individual between 3-7.
- ❧ **Unity of Command:** report to one leader.
- ❧ Incident Action Plan (IAP).

Incident Management



National Incident Management System (NIMS)

- ❧ **NIMS**: is a standardized approach to incident management developed by the Department of Homeland Security (DHS) in the U.S in 2004.
- ❧ Facilitate coordination between all responders.
- ❧ National Integration Center (NIC).
- ❧ Federal Emergency Management Agency (FEMA).



NIMS

- ❧ Comprehensive, nationwide systematic approach to incident management.
- ❧ Enhances organizational response & interoperability.
- ❧ Universally applicable, scalable & flexible frame work.
- ❧ All – Hazards preparedness & response.
- ❧ Effective emergency management.

NIMS Framework



NIMS Cycle



NIMS Courses

ICS/NIMS Training Pyramid

Emergency Management

Fire Service

Area Command Functions
Multiagency Coordination
Leadership

Command and General Staff
EOC Managers

ICS 400

Tactical Level Management

ICS 300

IS 800

Division/Group Supervisors
Branch Directors
Strike Team/Task Force Leaders
EOC Staff

Crew Supervision
Initial Management

ICS 200

Unit Leaders
Single Resource Leaders

Basic Awareness

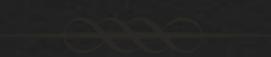
ICS 100

IS 700

Responders

Training, Education, Certification & Credentialing

- ∞ International fellowship programs in disaster medical Sciences.
- ∞ International accredited courses in disaster medicine.
- ∞ EMDM : European Master in Disaster Medicine.
- ∞ European Medical Corp (EMC).



Questions?

In Summary

- ☞ Unified Command System for Disaster Management is an important system to have in place to improve the outcome measure, cost containment, risk reduction and consumer satisfaction.
- ☞ ICS: flexible structure to manage an incident.
- ☞ NIMS: National Framework.
- ☞ Training, education, credentialing and certification are one of the main pillars to manage disaster events effectively & efficiently.

Reference

- ❧ Koenig KL, Schultz CH. Koenig and Schultz's Disaster Medicine: Comprehensive principles and practices. Chapter 21: Mass Fatality Management by Sledzik PS and Bryson SW. Cambridge University Press. 2010; 21-30